Technology and Time Inconsistency*

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Abstract
A growing body of evidence suggests that individuals have time-inconsistent preferences. Even when they do not, policy makers who fear to lose elections will apply discount rates that decrease in relative time when they consider investment projects. To influence future choices, current strategic investments or investment subsidies should be larger for technologies that are strategic complements to future investments, further upstream in the supply chain, and characterized by longer maturity. A quantitative assessment suggests that time inconsistency can rationalize subsidies at similar levels as market failures such as externalities can. Furthermore, the two effects are superadditive: Time inconsistency and strategic investments are thus especially important for long-term policies associated with externalities.

Keywords: Time inconsistency, hyperbolic discounting, investment policy, production chain, green vs. brown technology, climate change.

JEL codes: D90, H20, O38, Q50

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I. Introduction

The right way is to adopt policies that spur investment in the new technologies needed to reduce greenhouse gas emissions more cost effectively in the longer term without placing unreasonable burdens on American consumers and workers in the short term.

President Bush’s Speech on Climate Change, April 16, 2008

Cutting emissions today in order to improve the future quality of life is the wrong way of approaching climate change, according to President Bush’s 2008 speech. The right way, instead, is to invest in technology that can be used to cut tomorrow’s emissions. This paper sheds new light on such policy preferences.

Many projects generate costs and benefits for future years and generations. Reducing emissions today improves the environment in the future, conserving nature now makes it available for future users, extracting resources today reduces the amount available later, investments in public infrastructure generate future utilities, and costly research creates knowledge we can draw on later. When evaluating whether such projects are worthwhile, we are faced with the fundamental question of how to compare costs and benefits that occur at different points in time. This question is a deep and difficult one, and philosophers as well as economists have struggled with it for centuries.

Over the last decades, our profession has settled on employing exponential discounting, partly because preferences are then likely to be time consistent. Apart from the convenience, however, there are few reasons to impose exponential discounting as a reasonable model of decision making. The lack of empirical and theoretical foundations for exponential discounting will be reviewed in the next section, suggesting that individuals often rely on hyperbolic discounting. I also explain why, even if every individual and voter applies constant discount factors, policy makers who rotate being in office will evaluate investment projects using discount factors that increase (i.e., discount rates decrease) in relative time. Intuitively, even if everyone wants a future government to invest for the

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In his 2008 speech, President Bush also said, “There is a wrong way and a right way to approach reducing greenhouse gas emissions… The wrong way is to … demand sudden and drastic emissions cuts that have no chance of being realized and every chance of hurting our economy. The right way is to set realistic goals for reducing emissions consistent with advances in technology.”
future, those ending up in office may rather prefer perks. This time-inconsistency problem turns out to be particularly severe for investment projects that are associated with externalities, such as climate change.

Whether the foundation is behavioral or political, time inconsistency implies that today’s decision maker (DM) disagrees with the choice of the future DM. Even without the ability to commit, today’s DM can influence the future choice by investing in capital, capacity, technology, or knowledge, since such investments affect the costs or benefits of future actions. This possibility raises a number of important questions. Can time inconsistency motivate political measures such as investment subsidies or taxes, normally reserved for traditional market failures? How will the strategic investment and investment policy depend on the type of technology, its position in the production chain, and on the discount factors? What is the interaction between these strategic concerns and traditional market failures such as spillovers and externalities?

To address these questions, I consider a time-inconsistent but sophisticated DM who is able and willing to distort current investments in order to influence the choices made in the future. Although the game can be between the current DM and her future self, I find it useful to measure the strategic concern by the investment subsidy level which the DM would have liked to introduce if the investments were instead made in a (perhaps hypothetical) perfect market by private investors sharing the same discount factors as the DM does. In that situation, the best policy would simply be laissez faire (zero subsidies) if preferences were time consistent. This analysis results in three contributions.

First, I show how investments in technology and capital that are complementary to future investments should be subsidized, and how investments in strategic substitutes for future investments should be taxed. An important policy implication is that so-called "green" technology (which reduces the cost of pollution abatement) should be subsidized, while so-called "brown" technology (e.g., drilling technology or investments in fossil-fuel-dependent industries) should be taxed. This result holds even if we abstract from standard market failures such as public-good problems, externalities, and technological spillovers.

Second, the investment policy also depends on the technology’s position in the production hierarchy. If technologies are strategic complements, technologies that are further upstream should be invested in more heavily, or subsidized at a higher rate, because they
will impact all the subsequent steps in the production chain. In other words, the DM benefits from subsidizing basic research, rather than investments in infrastructure, at the highest rate. The consequence is that the investment expenditures may be shifted towards more basic/upstream technologies relative to the situation with time consistency, as illustrated in Figure 1.

These results hinge on the discount factors in interesting ways. Under exponential discounting, the equilibrium subsidies are always zero (this will follow from the envelope theorem). Furthermore, the result that upstream technologies should be subsidized more, and how this depends on the investment lags, does not hold under quasi-hyperbolic discounting—which is therefore a poor approximation for hyperbolic discounting.

Third, a quantitative assessment suggests that time inconsistency motivates subsidies of similar magnitude as do externalities and spillovers. Furthermore, the two effects are superadditive, in that the effect of time inconsistency is larger when international spillovers are also present, and vice versa. In other words, the time-inconsistency problem is especially severe for environmental problems such as climate change.
Outline.—The next section explains why time inconsistency is realistic—especially in political settings associated with externalities. Section III presents a simple model which describes how the investment policy varies with the type of technology (e.g., green vs. brown technology) and its position in the supply chain. The basic model is then extended in two important directions: Section IV allows for multiple technology levels while Section V permits multiple countries, externalities, and spillovers and provides a quantitative assessment. Section VII concludes and the Appendix contains all proofs.

II. Background, Foundation, and Literature

A. A Brief History on Discounting

In the nineteenth century, the debate regarding how to evaluate future utility gains and losses included a large number of philosophical and psychological factors (Rae, 1834; Senior, 1836; Jevons, 1871; and Böhm-Bawerk, 1889). Ramsey (1928) suggested maximizing a weighted sum of future utilities,

\[ v_t = \sum_{\tau=0}^{\infty} D(\tau - t) u_\tau, \]

where \( D(0) = 1 \) and \( D(\tau) \) measures the weight of utility \( \tau \) periods ahead, relative to utility right now. Although the weight \( D(\tau) \) was left unspecified, Paul Samuelson (1937) suggested the now familiar formula for exponential discounting:

\[ D(t) = \delta^t = \left( \frac{1}{1+\rho} \right)^t \approx e^{-\rho t}, \]

where \( \delta \) is the corresponding constant discount factor between subsequent periods and \( \rho \) is the constant discount rate. With Koopmans’s (1960) axiomatic foundation, exponential discounting became the standard way in economics of evaluating future gains and losses.

To many, the appeal of exponential discounting is not that its assumptions regarding individual behavior are reasonable but that it simplifies the analysis.\(^2\) In a seminal paper, Strotz (1955-1956) explained why preferences are likely to be time inconsistent and that

\(^2\)Paul Samuelson himself had reservations when suggesting the exponential formulation, both as a representation of an individual’s preference (“It is completely arbitrary to assume that the individual behaves so as to maximize an integral of [this] form,” (Samuelson, 1937:159)), and as advice for a public planner (“any connection between utility as discussed here and any welfare concept is disavowed,” (p. 161)). Nevertheless, “despite Samuelson’s manifest reservations, the simplicity and elegance of this [exponential] formulation was irresistible” according to Frederick et al. (2002:355-6).
we, as a consequence, have to search for the best plan that will actually be followed. The next few decades saw an explosion of empirical and experimental evidence which "seems overwhelmingly to support hyperbolic discounting," according to Frederick et al. (2002:361). With hyperbolic discounting, utility at time $t$ is given the weight:

$$D(t) = \frac{1}{1 + \alpha t},$$

(1)

where $\alpha > 0$ is a constant that can measure either impatience or the scale of time. In general, the discount factor for time $t$ relative to $t-1$ is

$$\delta_t = \frac{D(t)}{D(t-1)} \Leftrightarrow D(t) = \prod_{\tau=1}^{t} \delta_{\tau},$$

(2)

so, with hyperbolic discounting $\delta_t = 1 - \alpha / (1 + \alpha t) \in (0, 1)$, which is concave and increasing in $t$, and approaching one as $t$ grows.

David Laibson (1997) adopted a simpler approximation of (1), often referred to as quasi-hyperbolic discounting. He considered $\beta < 1$ and $\delta < 1$ such that, for every $t > 0$,

$$D(t) = \beta \delta^t,$$ so $\delta_1 = \beta \delta < \delta_t = \delta \forall t > 1.$

(3)

But even if individuals apply discount factors that increase in relative time, does this imply that a policy maker ought to do the same? There are several reasons for an affirmative answer. First, the government consists of individual decision makers who share these preferences regarding the future, so it is inevitable that policy makers will act in a time-inconsistent way. Second, to be re-elected, the government might need to be accountable and apply the same discount factors as the voters do.4

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3For empirical evidence, see the survey by Angeletos et al. (2001), or more recent research by Shapiro (2005), Laibson et al. (2007), Paserman (2008), or Augenblick et al. (2015). Salois and Moss (2011) argue that observed asset valuations reject exponential discounting, and Giglio et al. (2015) find “discount rates below 2.6% for 100-year claims.” In lab experiments, individuals often prefer a smaller benefit today to a larger benefit tomorrow, but reverse the ranking if the two consecutive days are further into the future: see, for example, Thaler (1981), Ainslie (1992), Benhabib et al. (2010), or Halevy (2015). To explain why humans have time-inconsistent preferences, Dasgupta and Maskin (2005) show that individuals evolve and survive better if they are endowed with hyperbolic discount factors, while Budish et al. (2015) argue that firms focus on short-term investments because of the patent system.

4However, citizens may prefer that the government apply a lower discount rate than the citizens themselves would (Caplin and Leahy, 2004).
B. A Foundation: Rotation of Political Power

Even if everyone were endowed with time-consistent preferences, policy makers are still likely to be time inconsistent for political reasons. It is well known, for example, that political turnover leads to time inconsistency (e.g., Persson and Svensson, 1989; Alesina and Tabellini, 1990; Tabellini, 1991).\footnote{Most of this literature assumes the reelection probability is exogenous. In Battaglini and Harstad (2019), incumbents invest in technologies (and treaties) in order to influence future elections.} This section draws on Amador (2003) and Chatterjee and Eyigungor (2016) but, unlike them, I emphasize the importance of externalities and incumbency advantage.

Suppose the party or policy maker in office today expects to remain in office with probability $q$ in the next period. In a simple symmetric setting with two parties, the party outside office gains power with probability $1 - q$. If $p_t$ measures the probability that the party is in power in period $t$, then $p_t$ follows the Markov process

$$p_t = qp_{t-1} + (1 - q)(1 - p_{t-1}),$$

which is a difference equation with the following solution:

$$p_t = (2q - 1)^t (p_0 - 1/2) + 1/2,$$

where $p_0 = 1$ for the incumbent at time 0.

One of the benefits of being in power is that one can allocate the budget to some pet projects, giving the policy maker a marginal benefit normalized to 1. Suppose the policy maker at time $t - 1$ can forgo some of this benefit by investing in a project that pays off in period $t$. For a dollar benefitting the party in office, the benefit to the party not in office is given by $z$. If we considered only investments in the policy maker’s pet project, then $z = 0$, while investments in public goods imply $z = 1$.\footnote{One could also assume that the party not in office faces a cost per each unit invested by the party in power. A larger $z$ \textit{relative} to that cost would then have the same effect as $z$ has in this section.} In either case, the policy maker’s expected present-discounted value of per unit of total return is $\delta^t [p_t + z(1 - p_t)] / (1 + z)$. The expected present-discounted value of consumption at $t - 1$ is $\delta^{t-1} p_{t-1}$. Thus, the policy maker at time zero benefits from the investment at
time $t - 1$ if and only if the investment cost (per unit of return) is smaller than

$$
\delta_t \equiv \frac{\delta^t [p_t + z (1 - p_t)]}{\delta^{t-1} p_{t-1}} = \frac{\delta p_t + z (1 - p_t)}{p_{t-1} (1 + z)}.
$$

(5)

In other words, for any pair of future periods $(t - 1, t)$, $\delta_t$ measures how the policy maker at time zero discounts the total return realized at $t$ relative to the cost at $t - 1$. If we combine (4) and (5), we learn how the discount factor $\delta_t$ depends on $t$.

**Proposition 1.** If $q \in (1/2, 1)$, the DM’s discount factor $\delta_t$ is a strictly increasing concave function of $t$, and it increases more rapidly if $z$ is large:

$$
\delta_t = \delta \left[ 1 - \frac{1 - q + (2q - 1) z/(1 + z)}{[1 + (2q - 1)^{1-t}]/2} \right] \Rightarrow \frac{\partial \delta_t}{\partial t} > 0 > \frac{\partial \delta_t}{\partial z} \text{ and } \frac{\partial^2 \delta_t}{\partial z \partial t} > 0.
$$

(6)

The Appendix proves and generalizes the proposition by permitting arbitrary numbers of political parties and investment maturation periods.

**Corollaries to Proposition 1.**

1. If $q \uparrow 1$, then the discount factor is constant and equal to $\delta_t = \delta/(1 + z) \forall t$.
2. If $q \downarrow 1/2$, then $\delta_1 = \delta/2$ but $\delta_t = \delta$ for $t > 1$, so discounting is quasi-hyperbolic.
3. If $q \in (1/2, 1)$, $\delta_t$ increases strictly from $\delta_1 = \delta [q - (2q - 1) z/(1 + z)]$ to $\lim_{t \to \infty} \delta_t = \delta$.

Corollary (1) shows that the discount factor would be constant if the incumbency advantage were complete, as in a dictatorship. In that case, there is no reason to commit one’s future self.

Corollary (2) shows that with no incumbency advantage, time preferences are represented by quasi-hyperbolic discounting. The incumbent may not be in office in the next period and thus applies a small discount factor. Thereafter, the future discount factor is constant, since the probability of being in power at future dates equals 1/2 regardless of whether one is in power today.

Corollary (3) shows that for $q \in (1/2, 1)$, $\delta_t$ increases in $t$ because the probability that it is the time-zero policy maker who actually has to pay for an investment at time $t - 1$ is gradually declining with $t$. In the very long run, $p_{t-1}$ and $p_t$ approach 1/2, and thus $\lim_{t \to \infty} \delta_t = \delta$. This leads to an interesting time-inconsistency problem: For every

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7 This result is also derived by Amador (2003) and Chatterjee and Eyigungor (2016: Appendix B).
investment cost in the interval \((\delta_0, \delta_t)\), the policy maker at time 0 would prefer to commit to invest at \(t - 1\), but any policy maker actually in office at that time will prefer to reverse that decision.

Importantly, the time-inconsistency problem is more severe for investments that are associated with large externalities: Proposition 1 implies that if \(z\) increases, \(\delta_t\) decreases and the slope \(\partial \delta_t / \partial t\) increases. Intuitively, although a larger \(z\) does not reduce the investment’s attractiveness when \(p_t \approx 1/2\), it does reduce the fraction of the total return captured by the party actually in office. To appreciate the magnitudes of these effects, Table 1 illustrates the applied discount factors as functions of \((t, q, z)\), assuming \(\delta = 0.95\) (this corresponds to a 1% annual discount rate if each period lasts five years).\(^8\)

<table>
<thead>
<tr>
<th>Discount factor</th>
<th>(q = 3/5)</th>
<th>(q = 4/5)</th>
</tr>
</thead>
<tbody>
<tr>
<td>(z = 0)</td>
<td>0.57</td>
<td>0.48</td>
</tr>
<tr>
<td>(z = 1)</td>
<td>0.76</td>
<td>0.48</td>
</tr>
<tr>
<td>(\delta_1)</td>
<td>0.82</td>
<td>0.79</td>
</tr>
<tr>
<td>(\delta_2)</td>
<td>0.81</td>
<td>0.59</td>
</tr>
<tr>
<td>(\delta_3)</td>
<td>0.92</td>
<td>0.91</td>
</tr>
<tr>
<td>(\delta_4)</td>
<td>0.94</td>
<td>0.88</td>
</tr>
<tr>
<td>(\delta_5)</td>
<td>0.95</td>
<td>0.84</td>
</tr>
</tbody>
</table>

**TABLE 1**

**The Applied Discount Factor is Smaller for Small \(t\) and Large \(z\)**

C. Other Foundations: Preference Aggregation and Intergenerational Altruism

Time inconsistency can arise in politics for other reasons, too. Even if the government is ruled by a benevolent planner or the median voter, and each individual has time-consistent preferences, collective decisions will be time inconsistent as long as the discount factors differ among the individuals.\(^9\)

Also when we abstract from heterogeneity and rotation of power, one can argue that a government *should*—from a normative perspective—discount future utility by using a

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\(^8\)The numbers for the incumbency advantage are within the range discussed in the literature. Even in US presidential elections, Mayhew (2008:213) find that "in-office parties had kept the presidency exactly two-third of the time (20 out of 30 instances) when they ran incumbent candidates, and exactly half the time (11 out of 22 instances) when they did not."

\(^9\)See Gollier and Zeckhauser (2005), Jackson and Yariv (2014 and 2015), or Feng and Ke (2018) for the theory, or Adams et al. (2014) for evidence. Note that the fact that the pure time-preference rate depends on the time horizon is orthogonal to the arguments by Gollier and Weitzman (2010) and Weitzman (2001), who have shown that if the growth rate of consumption is uncertain, then it is optimal to discount future consumption at a rate that is decreasing in time in order to reflect risk aversion and the accelerating level of risk.
discount factor that increases in relative time. If parents are "thoughtful" (as in Barro, 1974), the welfare of a generation is a weighted sum of its own utility and the next generation’s welfare. We can then write welfare recursively as a weighted sum of all future utilities, and the discount factor will be constant over time, leading to exponential discounting. However, if today’s parents also care about the welfare of their grandchildren, then stationarity will be violated and the effective discount factor will indeed increase in relative time (Harstad, 1999; Saez-Marti and Weibull, 2005; Galperti and Strulovici, 2015). In fact, the formula for quasi-hyperbolic discounting, $D(t) = \beta t^\delta$, was first suggested by Phelps and Pollak (1968), who argued that it may represent "imperfect altruism" between generations.

In sum, there are several reasons for why time inconsistency is especially important in politics and for long-term decisions associated with externalities. This motivates the following analysis, which holds regardless of the exact reason for time inconsistency.

### D. Policies in the Presence of Time Inconsistency

There is a large literature on policies when individuals have time-inconsistent preferences. For example, hyperbolic discounters may retire too early (Diamond and Köszegi, 2003), or save too little (Harris and Laibson, 2001), so the government can help by subsidizing saving (Krusell et al., 2009 and 2010). But individuals may also try to commit their future selves by exerting self-control (Fudenberg and Levine, 2006), limiting their future choice set (Gul and Pesendorfer, 2001), signing up for saving plans (Thaler and Benartzi, 2004), accumulating debt (Bisin et al., 2015), or paying today the cost of attending the gym tomorrow (DellaVigna and Malmendier, 2006). When the effects of climate change are discounted hyperbolically, Karp (2005) shows how the stock of pollutants can influence future decisions, while the choice of carbon taxes is investigated by Gerlagh and Liski (2018). In contrast to all these papers, I allow for a general class of technology and focus on how the type of that technology and its position in the production chain determine the equilibrium investment strategy and policy. By allowing discount factors to depend on time in a general way, the model encompasses exponential discounting, hyperbolic discounting, and quasi-hyperbolic discounting as special cases, and shows that results based on the traditional models are nonrobust.
III. The Basic Model

A central result in this section regards how the technology’s type and position in the production chain determine the equilibrium investment policy. To emphasize this, it is useful to present the model stepwise: After notation is introduced in the next subsection, Subsection B discusses the last stage in the production chain as "a simple investment," before we consider "capital" in Subsection C and "technology" in Subsection D.

A. Notation and Measures of Strategic Investments

If $u_t(k_t)$ measures the momentary utility $t$ periods from now, as a function of past actions, $k_t = (k_0, ..., k_t)$, then the DM’s objective at time $t$ is to maximize

$$v_t = \sum_{\tau=t}^{\infty} D(\tau - t) u_{\tau}(k_{\tau}).$$

Unless otherwise state, I will assume the discount factor

$$\delta_t = \frac{D(t)}{D(t-1)} \in (0, 1)$$

is strictly increasing in $t$.

It is obvious that any action that increases every future $u_t$ will be taken. The interesting decisions are those that require the DM to trade off future gains against current losses or, equivalently, vice versa. If the cost of $k_t \in \mathbb{R}$, in terms of utility, is $c^t(k_t; k_{t-1})$ at time $t$, it may nevertheless be worthwhile if it increases future utility. If we assume differentiable utility functions, the necessary first-order condition for an interior solution is:

$$c_1^t \equiv \frac{dc^t(k_t; k_{t-1})}{dk_t} = \frac{d}{dk_t} \sum_{\tau=t+1}^{\infty} D(\tau - t) u_{\tau}(k_{\tau}),$$

(7)

where derivatives are denoted as subscripts.

Since other actions might be taken in the future, it is useful to distinguish between the total derivatives and the partial derivatives. The total derivative $d(\cdot)/dk_t$ in (7) recognizes that when taking an action, a sophisticated DM takes into account the fact that this choice can influence other, future choices, that may in turn also influence utilities. If, in contrast, the DM did not seek to influence future choices, then the choice of $k_t$ would solve:

$$c_1^t = \frac{\partial}{\partial k_t} \sum_{\tau=t+1}^{\infty} D(\tau - t) u_{\tau}(k_{\tau}).$$

(8)

If the DM were time consistent, then (7) and (8) would be equivalent, since future choices would be optimal also from today’s point of view, and thus there would be no reason to influence them (this would follow from the envelope theorem). But when
preferences are time inconsistent, then we can measure the strategic consideration when choosing \( k^t \) in the following way:

\[
s_*^t \equiv \frac{\sum_{\tau=t+1}^{\infty} D(\tau-t) du_\tau(k_\tau) / dk_t}{\sum_{\tau=t+1}^{\infty} D(\tau-t) \partial u_\tau(k_\tau) / \partial k_t} - 1. \quad (9)
\]

That is, when \( s_*^t > 0 \), the investment level that is chosen according to (7) is strategically large when the DM takes into account the fact that \( k_t \) influences future choices. If \( s_*^t < 0 \), the investments are instead strategically small when the effect on future decisions is taken into account. In either case, \( s_*^t \) measures the extent to which the choice of \( k_t \) is distorted because of the DM's desire to influence future decisions.

A perfect market.—Interestingly, \( s_*^t \) can also be interpreted as the equilibrium subsidy if the actual investment is made by private investors in a competitive market. To see this, consider a competitive or "perfect market," defined as a market in which investors obtain full property rights to the direct revenues of their investments, take as given the future willingness to pay, \( \partial u_\tau(k_\tau) / \partial k_t \), and future revenues are discounted according to \( D(\tau-t) \). The investment in \( k_t \) would then be given by (8). With exponential discounting, the first welfare theorem implies that the market equilibrium would be first best and there would be no need for any regulation. However, if the investment cost is subsidized by \( s_*^t \), the market solution is:

\[
(1 - s^t) c^t_1 = \frac{\partial}{\partial k_t} \sum_{\tau=t+1}^{\infty} D(\tau-t) u_\tau(k_\tau) \Leftrightarrow c^t_1 = (1 + s^t) \frac{\partial}{\partial k_t} \sum_{\tau=t+1}^{\infty} D(\tau-t) u_\tau(k_\tau), \text{ with } (10)
\]

\[
s^t \equiv \frac{1}{1 - s^t} - 1.
\]

Here, \( s^t \) is equivalent to a subsidy on future revenues. Alternatively, we can let an investment-cost subsidy \( s^t \) be measured by \( s^t \equiv 1 / (1 - s^t) - 1 \).

Policies.—The DM at time \( t \) can implement her preferred \( k_t \) by ensuring that (10) coincides with (7). This requires \( s^t = s_*^t \), as it is given by (9). In fact, this choice of \( s_*^t \) is preferred by the DM if she considers the subsidies to be simply transfers at no net cost within the society, except that they influence the choice of \( k_t \). Whether the DM sets \( k_t \) directly or by regulating the market, \( s_*^t \) measures the equilibrium level of \( k_t \) and how it
differs from the choice of \( k_t \) in the absence of any strategic considerations.

Note that there is no commitment to any future subsidies in the model. The subsidy is set for current investments and it is impossible to commit to any future subsidies or policies. The only way to partially commit is to take today’s decision \( k_t \) in such a way as to influence future choices.

B. A Simple Investment

To illustrate the notation and derive a benchmark comparison, consider a simple and single once-and-for-all investment or action \( a \in \mathbb{R} \) (thus, I can ignore subscripts measuring time), generating a future benefit \( b(a) \) at the cost \( c^a(a; k) \) today, where \( k \) is some exogeneously given capital. If the benefit is realized \( \Delta^a \) periods from now, it is discounted by \( D(\Delta^a) \). Thus, the DM at the time when \( a \) is decided on maximizes \( v^a = -c^a(a; k) + D(\Delta^a)b(a) \). The necessary first-order condition is:

\[
 c^a_1 = D(\Delta^a)b_1, \quad (11)
\]

where \( c^a_1 = dc^a(a; k)/da \) and \( b_1 = db(a)/da \). For simplicity, I follow the convention to restrict attention to environments in which the solution is interior and the second-order condition satisfied.\(^{10} \) As a comparison, private investors can invest today and earn the marginal revenue \( b_1 \) tomorrow. With the subsidy \( s^a \), the first-order condition is:

\[
 \frac{c^a_1}{1 + s^a} = D(\Delta^a)b_1. \quad (12)
\]

With only one action, \( a \), (11) and (12) are equivalent if and only if the subsidy equals \( s^a = 0 \).

The market makes the same decision as the DM does, so laissez faire works fine.

C. Investments in Capital

The investment or action \( a \in \mathbb{R} \) can have a large number of interpretations. The investment can be in health, education, infrastructure, or pollution abatement, to mention some examples. For such investments, it is reasonable that the cost of investing depends on

\(^{10}\)For example, I here assume that \( c^a(\cdot) \) is increasing and convex, \( b(\cdot) \) increasing and concave, and that \( c^a_1(0; k) - D(\Delta^a)b_1(0) < 0 < \lim_{a \rightarrow \infty} c^a_1(a; k) - D(\Delta^a)b_1(a) \).
the level of capital or infrastructure. The importance of capital is represented by $k \in \mathbb{R}$. When $a$ measures pollution abatement, it is natural to think of two interpretations of $k$.

*Green capital* is assumed to be complementary to pollution abatement. Such technology can be cleaning technology or alternative energy sources; in either case, a larger stock of green technology is a strategic complement to abatement, and it reduces the marginal cost of abating. That is, $c^a_1$ decreases in $k$, so $c^a_{12} \equiv \partial^2 c^a (\cdot) / \partial a \partial k < 0$.

*Brown capital* refers to drilling technologies or investments in industries that pollute. Such capital may be beneficial in the sense that it increases the utility, but a larger level of $k$ also makes it costly to cut back on pollution. Thus, $c^a_{12} > 0$, meaning that $a$ and $k$ are strategic substitutes.

The proof in the Appendix also permits $k$ to influence $b(\cdot)$, as when $k$ represents the extent to which a country has adapted to climate change.

The level of $k$ is given when $a$ is decided upon. If we differentiate (11), we can see how the decision on $a$ varies with $k$:

$$\frac{da}{dk} = \frac{-c^a_{12}}{c^a_{11} - D (\Delta^a) b_{11}} \Rightarrow \text{sign} \left( \frac{da}{dk} \right) = \text{sign} \left( -c^a_{12} \right).$$

(13)

Thus, $da/dk > 0$ for green and $da/dk < 0$ for brown capital.\footnote{The denominator of (13) is positive when the second-order condition holds in the maximization problem over $a$.}

Figure 2 illustrates that $\Delta^k$ measures the number of periods between the decision on $k$ and the decision on $a$. That is, $\Delta^k$ is the time it takes for the capital to be built. Further, $c^k (k; r)$ is the cost of $k$, given the technology, $r$. When $k$ is decided upon, the DM takes into account that the level of $k$ affects future payoffs not only directly, but also indirectly through the choice of $a$. Private investors, however, would invest to ensure that marginal
costs equal the present-discounted willingness to pay:

\[
\frac{c_1^k}{1 + s^k} = D \left( \Delta^k \right) \left( -c_2^a \right),
\]

where \( s^k \) represents the subsidy on \( k \). The DM can implement her preferred level of \( k \) by setting the appropriate \( s^k \). Even when the DM decides on \( k \) directly, there exists some \( s^k \), referred to as \( s^*_k \), such that the DM’s preferred level of \( k \) satisfies (14) with \( s^*_k \). So, as explained above, \( s^*_k \) can measure how much the DM strategically distorts investments in \( k \) in order to influence the decision on \( a \).

**Proposition 2.** The DM’s choice of capital investment level is given by (14) if and only if \( s^k \) is:

\[
s^*_k = \left[ \prod_{t=1}^{\Delta^a} \frac{\delta_{t+\Delta^k}}{\delta_t} - 1 \right] \frac{c_1^a}{c_2^a} \frac{da}{dk}.
\]

(15)

The term after the bracket, \( c_1^a/c_2^a < 0 \), is simply the slope of the iso-cost curve.

**Corollaries to Proposition 2.**

(1) With exponential discounting, \( s^*_k = 0 \).

(2) With quasi-hyperbolic discounting, (15) simplifies to:

\[
s^*_k = \left( \frac{1}{\beta} - 1 \right) \frac{c_1^a}{c_2^a} \frac{da}{dk}.
\]

(16)

(3) For a strictly increasing \( \delta_t \), \( |s^*_k| \) increases in \( \Delta^k \).

Corollary (1) verifies that, in traditional settings in which DMs have time-consistent preferences, there is no need to distort the future choices in this model. So, if investors capture the full future return of investments, there is no need for regulation. This confirms the earlier finding that laissez faire is just fine.

Corollary (2) recognizes that a time-inconsistent DM is not satisfied with the future choice of \( a \). Today’s DM would prefer a larger \( a \) than the level that will actually be implemented, and the choice of \( a \) can be influenced by \( k \). In general, the disagreement between the two DMs, and thus the equilibrium level of \( s^k \), will depend on every relevant \( \delta_t \). With quasi-hyperbolic discounting, however, \( \delta_t = \delta \) for \( t > 1 \) and the formula for \( s^*_k \) simplifies.

Corollary (3) shows that, when discount factors are strictly increasing in relative time, the disagreement with the future DM is larger if the various decisions are made at very
different points in time. Thus, the expression in the brackets in (15) is increasing in the investment lag.\textsuperscript{12}

**Corollaries to Proposition 2 (Continued).**

(4) With green capital, the DM benefits from a subsidy on investments:

\[
c_{12} < 0 \Rightarrow s_k^* = \left( \prod_{t=1}^{\Delta_k} \frac{\delta_{t+\Delta_k}}{\delta_t} - 1 \right) \frac{c_1^a}{-c_2^a} \frac{da}{dk} > 0.
\]

(5) With brown capital, the DM benefits from a tax on investments:

\[
c_{12} > 0 \Rightarrow s_k^* = \left( \prod_{t=1}^{\Delta_k} \frac{\delta_{t+\Delta_k}}{\delta_t} - 1 \right) \frac{c_1^a}{-c_2^a} \frac{da}{dk} < 0.
\]

The intuition for these corollaries is straightforward, but important:

Corollary (4) states that, regardless of whether discounting is quasi-hyperbolic, or whether \(\delta_t\) is instead strictly increasing in \(t\), \(s_k^* > 0\) for green capital. For this type of capital, \(a\) increases in \(k\), and thus the DM prefers a strategically large \(k\) in order to motivate a larger \(a\) in the future.

Corollary (5) recognizes that \(a\) decreases in \(k\), if \(k\) represents brown capital. To motivate a larger \(a\), which the DM would prefer, it is necessary to reduce the investment in brown capital today. Thus, the DM benefits from investing strategically little and from taxing this kind of investment.\textsuperscript{13}

**D. Investments in Technology**

The previous subsection made a distinction between different types of investments at the same stage in the production chain. This subsection explores how the strategic choice of investment or subsidy also depends on the stage in the production chain. As in Figure 2, the technology \(r\) is endogenized and invested in at cost \(c^r (r)\), \(\Delta^r\) periods before the \(k\)-stage. For example, while a larger number of windmills will make it cheaper to reduce

\textsuperscript{12}If either lag is zero, \(s_k^* = 0\). Intuitively, if \(\Delta_k = 0\), it takes no time to build the capital. It is then the same DM selecting \(k\) and \(a\) and there is obviously no need to distort either decision. Alternatively, if \(\Delta^a = 0\), the DM choosing \(a\) gets the benefit herself immediately and the level of \(a\) does not influence any future utility which the two DMs would evaluate differently.

\textsuperscript{13}One can extend the model to permit investments in both capital types at the same time. If the investment cost is a convex function of the sum of green and brown investments, then Corollary 2 is strengthened: Since time inconsistency motivates larger green investments, the cost of brown capital will increase and thus investments in brown capital decreases both because of the strategic consideration and also because marginal investments are costlier when green investments are large.
pollution, the production cost of each windmill will depend on the amount of technology, knowledge, or basic research.

With time-inconsistent preferences, today’s DM is not satisfied with the future choices of $k$ and $a$ and, in order to influence these choices, it may be beneficial to distort today’s investments in $r$. To see how $r$ influences $k$, we can simply differentiate the first-order condition for $k$ to show that the cross-derivative is, again, crucial:

$$\frac{dk}{dr} = -\frac{c^k_{12}}{(-v^k_{11})},$$

where $v^k_{11} < 0$ is the second-order condition when $k$ is chosen (see the Appendix). The influence of $r$ on $a$ is given by the product of $dk/dr$ and $da/dk$.

Just as in the previous section, we can measure the DM’s decision on $r$, relative to her choice in the absence of the strategic concerns, by deriving the level of $s^r$ which would ensure that (17) is in line with the DM’s preferred level. The competitive market would invest as follows:

$$\frac{c^r_1}{1 + s^r} = D(\Delta^r)(-c^k_2).$$

**Proposition 3.** The DM’s choice of technology investment level is given by (17) if and only if $s^r$ is:

$$s^r = \frac{1}{\beta} - 1 \left[ \sum_{t=1}^{\Delta^r} \frac{\delta_t^k + \Delta^k}{\delta_t} - \frac{c^k_{12}}{(-c^k_2)} \frac{dk}{dr} \right]$$

As before, the contribution of the result is best illustrated by discussing its corollaries.

**Corollaries to Proposition 3.**

1. With exponential discounting, $s^r = 0$.

2. With quasi-hyperbolic discounting, the second term in (18) is zero, so $s^r$ takes the same form as $s^k$ does in equation (16):

$$s^r = \frac{1}{\beta} - 1 \left[ \frac{c^k_1}{-c^k_2} \frac{dk}{dr} \right].$$

3. For a strictly increasing $\delta_t$, the absolute values of both terms in (18) increase in $\Delta^r$, and the second term dominates for sufficiently high long-term discount factors.
Corollary (1) confirms that with exponential discounting, both terms in (18) are zero. For the same reasons as before, a time-consistent DM would be perfectly satisfied with the future choices of $a$ and $k$, and she would have no desire to distort $r$.

Corollary (2) recognizes that with time-inconsistent preferences, the DM disagrees with the future choice of $k$. Thus, $r$ will be chosen in order to influence and increase the investment in $k$. If the cross-derivative $c_{12}^k$ is negative, so that $r$ is a strategic complement to the investment in $k$, then the current DM has an incentive to invest strategically more in $r$ in order to motivate a larger investment in $k$. The equilibrium investment in $r$ is larger if the current DM disagrees strongly with her future self. With quasi-hyperbolic discounting, this disagreement is larger if $\beta$ is small. Note the similarity between $s^r_*$ and $s^k_*$ in this case; we see exactly the same forces at work: If technology $r$ is complementary to $k$, then $r$ requires a subsidy just as $k$ did when $k$ was complementary to $a$.

Interestingly, when we derive $s^r_*$ for the case with quasi-hyperbolic discounting, it is important only whether $k$ increases or decreases in $r$. It is irrelevant whether the capital $k$ is itself green or brown (i.e., whether $k$ increases or decreases $a$). The explanation for the irrelevance of the capital type is the following. Although the current DM disagrees with her future self regarding the appropriate level of investment $k$, these two selves agree perfectly when trading off utilities between two later dates. With quasi-hyperbolic discounting, the discount factor on utility at time $t + 1$ relative to time $t$ is $\delta$ whenever $t > 1$. Thus, the DM choosing $r$ agrees with the DM choosing $k$ regarding how to influence the DM selecting $a$.

Corollary (3) shows that when $\delta_t$ increases strictly in $t$, then the DM investing in $r$ disagrees with the DM investing in $k$ on the need to influence the future choice of $a$. This disagreement explains the second term in $s^r_*$, which is larger if the long-term discount factors are large. The second term is important because it can overturn the first.

It is natural to define "green technology" as technology that is complementary to the investment in green capital, and "brown technology" as technology that is complementary to the investment in brown capital.

**Corollaries to Proposition 3 (Continued).**

(4) For green technology, both terms in (18) are positive, so $s^r_* > 0$. 

(5) For brown technology, the first term in (18) is positive, the second negative, and

\[ s^*_r < 0 \Leftrightarrow \left( -\frac{da}{dk} \right) > \left( 1 - \frac{\Delta^k}{b_1D(\Delta^k + \Delta^a)} \right) \]

Corollary (4) recognizes that for green technology, complementary to green capital, the DM invests strategically more in \( r \) both to induce a larger \( k \), and also to induce a larger \( a \). Hence, the expression for \( s^*_r \) consists of two positive terms.

Corollary (5) verifies that, for brown technology, the second term of \( s^*_r \) is negative, while the first term is positive. Thus, \( s^*_r < 0 \) if the second term dominates the first, positive term. This will be the case when, for example, the degree of substitutability between \( k \) and \( a \) is particularly large (i.e., when \( |da/dk| \) is large) and when the long-term discount factors are large. In this case, the motivation to subsidize investments in technology in order to motivate larger capital investments is outweighed by the concern that the capital stock will subsequently lead to more emissions.

IV. Multiple Technology Levels

A. The Supply Chain of Technologies

The analysis above suggests that for investment policies it is crucial to determine the technology’s position in the production hierarchy: While the final investment stage before consumption did not need any regulation, investments in complementary green capital are subsidized. Furthermore, the investment in green technology will be subsidized at a rate which consists of two positive terms rather than just one, where the first corresponds to the equilibrium subsidy on investments in capital. These comparisons suggest that the equilibrium subsidy for complementary investments further upstream might have a tendency to be larger.

To investigate this conjecture, assume now that there are \( L \) technology levels, indexed by \( l \in \{1, \ldots, L\} \). To recognize the similarity between the stages, refer to \( a \) as \( k^1 \), with \( c^1 (k^1; k^2) \) as the investment cost. Capital is referred to as \( k^2 \) (instead of simply \( k \)) and the capital investment cost is \( c^2 (k^2; k^3) \), etc. More generally, the investment cost for technology level \( l \) is given by \( c^l (k^l; k^{l+1}) \), if we just take \( k_{L+1} \) as exogenously given when writing \( c_L (k_L; k_{L+1}) \), measuring the most upstream investment cost. For simplicity, I first assume that the DM invests in only one technology type at each point in time.
(Subsection C relaxes this assumption.)

To solve for the decision at stage \( l \), note that with a subsidy \( s^l \) the market will invest according to:

\[
\frac{c^l_1 (k^l; k^{l+1})}{1 + s^l} = D (\Delta^l) \left( -c^{l-1}_2 \right). \quad (20)
\]

The DM, however, will take into account that the choice of \( k^l \) influences the next choice of \( k^{l-1} \), and so on. In other words, the DM’s preferred level of \( k^l \) satisfies (20) only for some \( s^l \neq 0 \).

**Proposition 4.** The DM’s investment choice satisfies (20) with \( s^1 \neq 0 \) and, for every \( l \in \{2, \ldots, L\} \),

\[
s^l_* = \sum_{i=1}^{l-1} \left( \prod_{t=1}^{\Delta_i} \delta_{t+\Lambda(i,i)} - 1 - s^i \right) \frac{dk^l}{dk^l} D (\Lambda (l, i)) D (\Delta^l) \frac{c^{l-1}_2}{c^{l-1}_2}.
\]

(21)

if we define \( \Lambda (l, i) \equiv \sum_{t=i+1}^{l} \Delta^t \) and \( c^0 (k^0; k^1) \equiv -b (k^1) \).14

Equation (21) holds for arbitrary levels of subsequent \( s^i \), \( i < l \). In equilibrium, \( s^{l-1} \) is also given by (21) if just \( l \) is replaced by \( l - 1 \). When the equation for \( s^l_* \) is combined with (21), the expression for \( s^l_* \) simplifies if discounting is quasi-hyperbolic (this is proven in the Appendix).

**Corollaries to Proposition 4.**

(1) With exponential discounting, \( s^l_* = 0 \) for every \( l \in \{1, \ldots, L\} \).

(2) With quasi-hyperbolic discounting, \( s^l_* \) accounts only for the effect on \( k^{l-1} \):

\[
s^l_* = \left( \frac{1}{\beta} - 1 \right) \frac{dk^{l-1}}{dk^l} c^{l-1}_1.
\]

(3) With strictly increasing discount factors, \( s^l_* \) is the sum of \( l - 1 \) terms.

Corollaries (2) and (3) confirm that there is a dramatic difference between quasi-hyperbolic discounting and strictly increasing discount factors. With quasi-hyperbolic discounting, the expression for \( s^l_* \) consists of only a single term, and that term is written equivalently for every \( l > 1 \). The explanation is the same as for eq. (19): The DM deciding on \( k^l \) and the DM deciding on \( k^{l-1} \) agree on how much more the DM deciding on \( k^{l-2} \) ought to invest, thanks to discount factors (3) that are constant after \( t > 1 \).

14Note that \( s^l_* \) is defined recursively in Proposition 4, in contrast to the expressions in Propositions 2 and 3. However, with \( s^1 = 0 \), Proposition 4 can be used to write \( s^2_* \) as \( s^1_* \) in Proposition 2, and \( s^3_* \) as \( s^2_* \) in Proposition 3.
With strictly increasing discount factors, however, the equilibrium subsidy consists of a number of terms that equals the number of subsequent decisions.

B. Stepping-stone Technologies

To investigate the above intuition further, consider now what I will refer to as "stepping-stone technologies." For such technologies, each stage is the stepping-stone for the next. The larger one stepping-stone is, \( k^{l+1} \), the larger is also \( k^l \), for any given investment cost at stage \( l \). To formalize this idea, it is convenient to assume that the cost of investing in \( k^l \) can be written as \( c^l (k^l - \phi^{l+1}k^{l+1}) \). We can let \( \phi^i = 1 \forall i \in \{1,...,L\} \) without loss of generality.\(^{15}\) With this, technology \( k^{l+1} \) becomes a perfect complement to \( k^l \): one more unit of \( k^{l+1} \) makes it possible to also raise \( k^l \) by one unit, while changing neither the cost nor the marginal cost of investing in \( k^l \). For simplicity, assume \( b(a) = a \).

The study of stepping-stone technologies can be motivated in several ways. One motivation is that these technologies capture quite well the way in which environmentally friendly infrastructure enters the production chain: The amount of energy that can be generated by renewable energy sources reduces, one by one, the amount of greenhouse gas that enters the atmosphere, for any given level of energy consumption. For this reason, stepping-stone technologies have already been used in other studies of climate change.\(^{16}\)

**Proposition 5.** For stepping-stone technologies, where \( c^l (k^l; k^{l+1}) = c^l (k^l - k^{l+1}) \), the choice of \( k^l \) satisfies (20) with the following \( s^l_t \geq 0 \), increasing in \( l \):

\[
s^l_t = \prod_{t=1}^{\Delta l} \frac{\delta_t + \Lambda(\delta - 1,0)}{\delta_t} - 1.
\]

Just as before, the subsidy is zero at the last stage (\( s^1_n = 0 \)). If discounting is exponential, the subsidy is zero at every stage. And, as a confirmation of the intuition discussed

\(^{15}\)If the true investment costs were \( c^l (k^l - \phi^{l+1}k^{l+1}) \), and the technology level \( \tilde{k}^{l+1} \) could be invested in at cost \( \tilde{c}^{l+1} \tilde{k}^{l+1} - \phi^{l+2}\tilde{k}^{l+2} \), then we could simply define \( \tilde{k}^{l+1} = \phi^{l+1}k^{l+1} \) and let the investment cost for \( k^{l+1} \) be \( c^{l+1} (k^{l+1} - \phi^{l+1}\phi^{l+2}\tilde{k}^{l+2}) \equiv \tilde{c}^{l+1} (k^{l+1} - \phi^{l+1}\phi^{l+2}\tilde{k}^{l+2}) \). In an analogous way, we can eliminate \( \phi^{l+1}\phi^{l+2} \) and write \( c^{l+1} (k^{l+1} - k^{l+2}) \) by defining \( \tilde{k}^{l+2} = \phi^{l+1}\phi^{l+2}\tilde{k}^{l+2} \) and redefining \( c^{l+2} (\cdot) \), and so on.

\(^{16}\)See, for example, Harstad (2012) or Battaglini and Harstad (2016). The term "stepping-stone technology" is not used in those papers, even though the technology is a perfect substitute for reducing consumption, as assumed here. Another natural interpretation of these cost functions is that each investment is \( k^l - k^{l+1} \) and that these accumulate over time, so that the accumulated level is \( \sum_{i=1}^{L} k^l - k^{l+1} = k^l \) if \( k^{L+1} = 0 \).
Figure 3: Equilibrium upstream investments (corresponding to the solid line) are larger and/or downstream investments are smaller regardless of whether we compare to laissez faire, exponential discounting, or investments under commitment.

above, the subsidy is constant in \( l \) under quasi-hyperbolic discounting but increasing in \( l \) when \( \delta_l \) increases in \( t \).

**Corollaries to Proposition 5.**

(1) With exponential discounting, or when \( l = 1 \), then \( s_0^l = 0 \).

(2) With quasi-hyperbolic discounting, \( s_0^l = \frac{1}{\beta} - 1 > 0 \) is constant for all \( l > 1 \).

(3) With strictly increasing \( \delta_l \), \( s_0^l \) increases strictly in \( l \) and \( \Delta^i \), \( \forall \, l > 1 \) and \( l \geq i \geq 1 \).

(4) In the simple case in which \( \Delta^i = 1 \) for every \( i \in \{1, ..., l\} \), then

\[
s_0^l = \frac{\delta_l}{\delta_1} - 1.
\]

Figure 3 illustrates Corollary (4) when \( \Delta^i = 1 \) for every \( i \in \{1, ..., L\} \). The production stage is measured at the horizontal axis. The solid line measures equilibrium marginal investment costs, \( c_1^l = D(l) = \prod_{t=1}^{l} \delta_t \), at each stage in the production chain. Since the investment cost function is convex, a higher \( c_1^l \left(k^l - k^{l+1}\right) \) corresponds to a higher \( k^l - k^{l+1} \). The lower dashed line similarly measures investments under laissez faire (i.e., if \( s^l = 0 \) for every \( l \)): then, \( c_1^l = \delta_1^l \). The upper dashed line is in a similar way
corresponding to investment expenditures at each stage under commitment, if the DM deciding on \( k^L \) could commit to how much to invest in all future stages: In this case, investments would be larger and given by \( c^1_l = D(L) / D(L - l) = \prod_{t=L-l}^{L} \delta_t \). Finally, the dotted line corresponds to the investment expenditures under exponential discounting, for some fixed discount factor \( \delta \in (\delta_1, \sqrt[\delta_1 \cdot \delta_2 \cdot \ldots \delta_L}) \). Relative to any of these three benchmarks, the equilibrium investment expenditures are biased toward the investments that are further upstream, and away from the downstream investments. In other words, with time-inconsistent preferences, more of the budget is spent on basic research and the development of fundamental technology, whether we compare to a setting with time consistency, commitment, or the investments in a competitive market under laissez faire.

Figure 1 in the Introduction can be derived from Figure 3 by choosing specific \( c^l \) functions. Suppose \( c^l (k^l - k^{l+1}) \equiv \varphi^l_2 (k^l - k^{l+1})^2 \), where \( \varphi^l \) denotes the constant \( \varphi \) in the power of \( l \). Then, the investment under exponential discounting is \( (k^l - k^{l+1}) = (\delta / \varphi)^l \), but \( (k^l - k^{l+1}) = 1 / (1 + \alpha l) \varphi^l \) under hyperbolic discounting; the former is decreasing in \( l \) but the latter is increasing in \( l \) if \( \varphi \in \left( \delta, e^{-\alpha \pi} \right) \). Figure 1 is drawn for \( (\delta, \varphi, \alpha) = (0.6, 0.63, 0.73) \).

C. Investments in Multiple Technologies in Multiple Periods

In the analysis above, the decision on \( k^l \) was, for simplicity, taken before the decision on \( k^{l-1} \). The beneficial abatement decision \( (a \equiv k^1) \) was only made at the end of the sequence. In the climate change application, however, decision makers decide on abatements, as well as all kinds of investments, in every period. The cost of each investment decision may depend on the upstream level of capital inherited from the previous period. Fortunately, it is straightforward to reformulate the model to capture such a setting.

Suppose now that at every time \( t \) a DM decides on an investment vector \( k_t = (k^1_t, k^2_t, ..., k^L_t) \), receives the momentary utility \( u_t = b(k^1_{t-1}) - \sum_{l=1}^{L} c^l (k^1_l; k^{l+1}_l) \), and seeks to maximize \( v_t (k_{t-1}) = \max_{k_t} \sum_{\tau=t}^{\infty} D(\tau-t) u_\tau \). (Thus, each lag is \( \Delta^l = 1 \).) As in the previous subsection, \( b(\cdot) \) might be a linear function, as when the social cost of carbon stays more or less unchanged when we vary the abatement level \( (a_t \equiv k^1_t) \).
By inserting the expression for $u_t$ into $v_t(k_{t-1})$ we get:

$$v_t(k_{t-1}) = \max_{k_t} \sum_{\tau=t}^{\infty} D(\tau - t) \left[ b(k_{\tau-1}^1) - \sum_{l=1}^{L} c^l(k_{\tau-1}^l; k_{\tau-1}^{l+1}) \right].$$

In this expression, each bracket sums the terms in one column of the payoff matrix illustrated in Figure 4. By rearranging the terms, we can instead write:

$$v_t(k_{t-1}) = \sum_{l=1}^{L} v_t^l(k_{t-1}^l) + b(k_{t-1}^1)$$

$$+ \sum_{\tau=1}^{\infty} \left[ D(L + \tau) b(k_{t+L+\tau-1}^1) - \sum_{j=1}^{L} D(L - j + \tau) c^j(k_{t+L-j+\tau}^j; k_{t+L-j+\tau}^{j+1}) \right]$$

where

$$v_t^l(k_{t-1}^{l+1}) \equiv \max_{k_t^l} D(l) b(k_{t+1}^{l+1}) - \sum_{j=1}^{l} D(l - j) c^j(k_{t+1-j}^j; k_{t+1-j}^{j+1}).$$

Here, each term $v_t^l(k_{t-1}^{l+1})$ summarizes the payoffs along one diagonal arrow in the payoff matrix. The final sum of brackets in (23) captures future payoffs that are not influenced by $k_t$ (i.e., the payoffs along the arrows to the right in Figure 4). Therefore, (22) shows that the DM’s problem of maximizing $v_t$ with respect to $k_t$ consists of $L$ independent maximization problems. The DM decides on $k_t^l$, $l \in \{1, \ldots, L\}$, taking into account that $k_t^l$ will influence the choice of $k_{t+1}^{l-1}$, which will influence $k_{t+2}^{l-2}$, and so on.
This problem is independent from the DM’s problem when choosing $k_l^l$, $l' \neq l$ in this model. Consequently, each maximization problem, as described by $v_t^l(k_{l+1}^l)$, coincides with the problem analyzed in the previous sections where attention was indeed limited to the actions along a single diagonal in Figure 4.

V. Multiple Countries

A. Externalities and Technological Spillovers

Playing a game with future governments is not so different from playing a game with other contemporary governments. In the above sections, the future government’s investment generates externalities on the present, just as the actions of governments in other countries generate externalities that cross the border. In the latter situation, it may be beneficial to invest strategically much in renewable energy technology, if technological spillovers induce foreign countries to abate more as a result. This requires a subsidy if private investors do not internalize the spillovers because of weak intellectual property rights.\footnote{This point is made by Golombek and Hoel (2004), for example. Harstad et al. (2019) argue that, even without spillovers, countries may need to invest strategically much in green and little in brown technologies to make future cooperation credible in a repeated game between multiple countries. When spillovers are added, e.g. from the North to the South, then the North may want to invest strategically more to motivate the South to continue cooperation. Discounting is exponential in these papers.}

To show the similarity and the interaction between spillovers and time inconsistency, I now permit $n + 1$ identical countries. As in the previous section, consider stepping-stone technologies; as in Section III, limit attention to three levels, $l \in \{a, k, r\}$. The equilibrium decision in a foreign country has superscript $F$, and $z^l$ is the externality from each unit of $l \in \{a, k, r\}$ on each of the other $n$ countries. So, our DM’s benefit is $b = a + nz^a a^F$, the cost of $a$ is $c^a(a; K)$, where $K = k + nz^k k^F$, and the cost of $k$ is $c^k(k; R)$, where $R = r + nz^r r^F$. When $a$ is a public good, e.g. emission abatement, $z^a = 1$. The technological spillovers $z^k$ and $z^r$ may be larger when intellectual property rights are weak.\footnote{Since, with stepping-stone technologies, $b_t(a + nz^a) = 1$, $a^F$ will not influence the optimal choice of $a$ when the government decides on $a$ by maximizing $v^a(a; K) \equiv -c^a(a; K) + D(\Delta^a) b(a + nz^a a^F, K)$.}

When deciding on $k$, it is understood that a larger $k$ influences $K^F$. A larger $K^F$, in turn, leads to a larger $a^F$, and this is beneficial for everyone. Thus, the home country has an incentive to invest strategically much in $k$ if both $z^k$ and $z^a$ are positive. Just as before, this strategic concern can be measured by the subsidy that the DM prefers
to impose on private investors. After all, private investors do not take into account the externality on foreign countries, and they invest in \( k \) as explained in Section III.

The spillovers are motivating strategic investments in \( r \), as well. In general, the larger the spillovers are, the larger the equilibrium subsidies and investment levels are.\(^{19}\) Yet more important, the spillovers are interacting with the discount factors so that the two effects are strategic complements.

**Proposition 6.** The effects of time inconsistency and spillovers are superadditive.

(1) The equilibrium \( k \) satisfies (14) with:

\[
s^k_* = \prod_{t=1}^{\Delta^n} \frac{\delta_{t+\Delta^k}}{\delta_t} \left( 1 + nz^a z^k \right) - 1.
\]

(2) The equilibrium \( r \) satisfies (17) with:

\[
s^r_* = nz^r \left( z^k + z^a \left[ 1 + nz^k \right] \left[ 1 - z^k \right] \right) + \left( \prod_{t=1}^{\Delta^r} \frac{\delta_{t+\Delta^k}}{\delta_t} - 1 \right) \left( 1 + nz^r \left( z^k + z^a \left[ 1 + nz^k \right] \left[ 1 - z^k \right] \right) \right) + \left( \prod_{t=1}^{\Delta^r} \frac{\delta_{t+\Delta^k+\Delta^k}}{\delta_t} - \prod_{t=1}^{\Delta^r} \frac{\delta_{t+\Delta^k}}{\delta_t} \right) \left( 1 + nz^k z^r + nz^a z^k z^r \right)
\]

Interestingly, the effects of spillovers and time inconsistency are superadditive: The effect of one is larger because of the other. Spillovers have a larger effect on the subsidy if the DM is time inconsistent; just as time inconsistency has a larger impact on the subsidy if spillovers are important. Since spillovers are likely to be large for both new and green technologies, as well as for the international benefits from emission abatements, this complementarity suggests that time inconsistency will have an especially large influence on strategic investments in climate change technologies and policies.

It is also worthwhile to emphasize the following implications of the proposition.

**Corollaries to Proposition 6.**

(1) Even with exponential discounting, the equilibrium subsidies are positive when

\(^{19}\) An interesting exception is that when \( z^k \) is very large, then \( s^r_* \) might decrease in \( z^k \). This can be seen from the term \( [1 - z^k] \) in the formula in Proposition 6. A very large \( z^k \) means that the home country prefers that the foreigners invest more in \( k^F \), and they will do this if they expect the home country to invest less in \( k \) (\( k \) and \( k^F \) are substitutes) and thus the home country might prefer to invest strategically little in \( r \), as a commitment device to invest less in \( k \). This possibility can be ruled out by assuming \( z^k < 1/2 \).
spillovers are positive:

\[ s^k = nz^a z^k \text{ and } s^r = nz^r \left( z^k + z^a \left[ 1 + nz^k \right] \left[ 1 - z^k \right] \right). \]

(2) With quasi-hyperbolic discounting, the third term of \( s^r \) is zero and \( s^r \) is independent of investment lags.

(3) If all investment lags are equal to 1, then:

\[
\begin{align*}
    s^k &= \frac{\delta_2}{\delta_1} \left( 1 + nz^a z^k \right) - 1; \\
    s^r &= nz^r \left( z^k + z^a \left[ 1 + nz^k \right] \left[ 1 - z^k \right] \right) \\
         &\quad + \left( \frac{\delta_2 - \delta_1}{\delta_1} \right) \left( 1 + nz^r \left( z^k + z^a \left[ 1 + nz^k \right] \left[ 1 - z^k \right] \right) \right) \\
         &\quad + \left( \frac{\delta_3 - \delta_2}{\delta_1} \right) \left( 1 + nz^k z^r + nz^a z^k + nz^a z^r + n \left[ n - 1 \right] z^a z^k z^r \right).
\end{align*}
\]

As before, there are interesting differences between quasi-hyperbolic and strictly increasing discount factors. With quasi-hyperbolic discounting, (i) the lengths of the investment lags are unimportant, (ii) there is no superadditivity between time inconsistency and the spillovers in \( s^r \) when \( z^r = 0 \) (as when the fundamental research is hard to observe for others), and (iii) a larger \( \delta_2 \) increases \( s^r \). These three results are nonrobust and reversed when \( \delta_1 \) is strictly increasing: larger lags are then leading to larger \( s^r \) and \( s^k \) (and the effect of larger lags and the effect of spillovers are superadditive), the combination of any two effects (from time inconsistency; the lag lengths; the spillovers) is superadditive also when \( z^r = 0 \), and, when all lags are equal to one, then a larger \( \delta_2 \), in isolation, reduces \( s^r \). The last effect arises because a larger \( \delta_2 \), for a fixed \( \delta_3 > \delta_2 \), makes the two more similar and reduces the long-term time-inconsistency problem. Interestingly, the effect of \( \delta_3 \) depends on all the spillovers in a symmetric way.

B. A Quantitative Assessment

The international externalities and spillovers decribed above represent well-known reasons for why governments may want to subsidize investments, even in a situation with time-consistent DMs. Perhaps surprisingly, the effect of time inconsistency on the equilibrium level of subsidies can be of a similar order, even if we limit ourselves to rather realistic numbers for the discount factors. Fortunately, Corollary 3 provides formulae for the
subsidies that depend on nothing else than the spillovers, the discount factors, and the number of countries.

**TABLE 2**

Equilibrium Subsidies are Larger with Time Inconsistency and Spillovers

<table>
<thead>
<tr>
<th>(δ₁, δ₂, δ₃)</th>
<th>(0, 0, 0)</th>
<th>(1/10, 1/10, 1/10)</th>
<th>(1, 1/10, 1/10)</th>
<th>(1, 1/10, 1/10)</th>
<th>(1, 1/10, 1/10)</th>
</tr>
</thead>
<tbody>
<tr>
<td>(A)</td>
<td>(0.9, 0.9, 0.9)</td>
<td>(0, 0)</td>
<td>(2, 4)</td>
<td>(20, 24)</td>
<td>(40, 26)</td>
</tr>
<tr>
<td>(B)</td>
<td>(0.8, 0.9, 0.9)</td>
<td>(13, 13)</td>
<td>(15, 17)</td>
<td>(35, 39)</td>
<td>(58, 42)</td>
</tr>
<tr>
<td>(C)</td>
<td>(0.7, 0.9, 0.9)</td>
<td>(29, 29)</td>
<td>(31, 34)</td>
<td>(54, 59)</td>
<td>(80, 63)</td>
</tr>
<tr>
<td>(D)</td>
<td>(0.7, 0.8, 0.9)</td>
<td>(14, 29)</td>
<td>(17, 34)</td>
<td>(37, 62)</td>
<td>(60, 68)</td>
</tr>
<tr>
<td>(E)</td>
<td>(0.48, 0.79, 0.91)</td>
<td>(65, 90)</td>
<td>(68, 98)</td>
<td>(96, 139)</td>
<td>(130, 150)</td>
</tr>
</tbody>
</table>

**Note.**—The table reports on the subsidies in percentages \(100s^k, 100s^r\) when \(n = 2\).

Table 2 shows how the equilibrium subsidies, in percentages, vary with discount factors \((δ₁, δ₂, δ₃)\) and international spillovers \((z^a, z^k, z^r)\), assuming three large players (e.g., USA, Europe, and China). The first row assumes exponential discounting and shows how the subsidies increase in the spillovers. If there are no spillovers, then \(s^k = s^r = 0\). If abatement is a public good \((z^a = 1)\) while the spillovers \(z^k\) and \(z^r\) are both 10 percent, then \(s^k\) is 20 percent while \(s^r\) is 24 percent (row A, column 3). This pair is comparable to the situation without spillovers, but with the time-inconsistent discount factors \((δ₁, δ₂, δ₃) = (0.7, 0.8, 0.9)\) (as in D1), although the difference \(s^r/s^k\) is larger in the time-inconsistency case.

More importantly, when these two effects are combined (as in D3), the equilibrium \(s^k\) (i.e., 0.37) is 9 percent higher, and \(s^r\) (i.e., 62) is 17 percent higher, than if we simply sum the two individual effects.

Larger discount factor differences lead to larger subsidies. When discount factors are as in Table 1 (when \(q = 3/5\) and \(z = 1/2\)), copied in the last row, then \(s^k\) is as large as 65 percent and \(s^r\) is 90 percent, even in the absence of spillovers. Similarly, larger spillovers lead to larger subsidies. When \((z^a, z^k, z^r) = (1, 2/10, 2/10)\), as in the last column, then \(s^k\) is 40 while \(s^r\) is 53 percent, even with constant discount factors. When these two effects are combined, the equilibrium \(s^k\) (i.e., 1.30) is 24 percent higher, while the equilibrium \(s^r\) (i.e., 2.0) is 40 percent higher, than are the numbers we find by simply summing the two individual effects.
This quantitative assessment confirms that the two effects are superadditive. In other words, the effect of time inconsistency is larger in a situation in which the players are also affected by externalities and spillovers, such as climate change.

VII. Conclusions

There is a growing body of evidence indicating that individuals are more patient regarding long-term than regarding short-term decisions. Furthermore, policy makers who fear loosing elections will find it optimal to apply discount factors that increase in relative time, even if no individual is endowed with time-inconsistent preferences for exogenous reasons. Time inconsistency, possibly due to such "political failures," can thus motivate regulatory policies even in the absence of traditional market failures.

The analysis above offers several predictions when today's decision maker seeks to influence the future decision makers: (i) It is beneficial to raise or subsidize investments in "green" technologies that are complementary to future investments, but to tax investments in "brown" technologies that substitute for future investments; (ii) the subsidies should be larger for technologies that are more fundamental and higher upstream in the technology chain; and (iii) subsidies should be larger for technologies that have long maturity.

The results can be interpreted as normative recommendations for investment policies in the presence of time inconsistency. If all investments are strategic complements, as in Section IV(B) and Section V, then each decision maker always benefits from the strategic subsidies downstream: After all, one decision maker subsidizes current investments in order to motivate larger investments downstream, and these downstream investments are also larger when the future decision maker is strategic. However, if investments are strategic substitutes, as with brown capital, then one decision maker might invest strategically little in order to raise future investments, but this strategy can be harmful for the earlier decision makers. (A related effect is emphasized by Krusell et al., 2002, and Hiraguchi, 2014). In this case, the strategies that benefit one decision maker do not necessarily benefit others.

The results can also be interpreted as empirically testable predictions. Recent lab experiments are in fact supporting the basic predictions of the model (Dengler et al.,
Specifically, quasi-hyperbolic discounting, which is the standard way of modeling time-inconsistent preferences, does not permit predictions (ii) and (iii). Quasi-hyperbolic discounting is thus distinguishable from and a poor approximation for more general time-inconsistent discounting.

The quantitative assessment suggests that time inconsistency can rationalize subsidies at similar levels as traditional market failures such as externalities and technological spillovers can. Interestingly, the effects of time inconsistency and externalities are super-additive: The effect of one is larger in the presence of the other. A testable prediction is thus that policy measures on investments in research and development may be more substantial than we find rationalizable by externalities alone. Economists and policy commentators are often criticizing "symbolic" policies and the reliance on extensive subsidies, especially in environmental policy. The analysis above motivates second thoughts before such policies are repealed.
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Appendix: Proofs of Propositions 1-6

Proof of Proposition 1
To generalize Proposition 1, suppose there are \( m + 1 \) political parties, the return of the investment arrives after \( \Delta \geq 1 \) periods, and \( \xi/m \) is the fraction of the total social return enjoyed by each opposition party (in Section II(B), where \( m = 1, \xi = z/(1 + z) \)). The current DM stays in power with probability \( q \) and each party outside office gains power with probability \( (1 - q)/m \). The probability of staying in power at time \( t \) is then:

\[
p_t = \left( q - \frac{1 - q}{m} \right)^t \left( p_0 - \frac{1}{1 + m} \right) + \frac{1}{1 + m},
\]

replacing (4), which continues to hold when \( m = 1 \). When we consider the current incumbent, then \( p_0 = 1 \) and \( p_t \) can be written as:

\[
p_t = \frac{1}{1 + m} \left( 1 + m \left[ q \left( 1 + \frac{1}{m} \right) - \frac{1}{m} \right]^t \right).
\]

With this, we get the DM’s present-discounted value from one unit social return at time \( t + \Delta \), relative to letting the DM at time \( t \) consume that unit, evaluated at time zero, i.e.:

\[
\frac{D(t + \Delta)}{D(t)} = \delta^{t+\Delta} p_t \Delta \left( 1 - \xi \right) + (1 - \xi^t) \frac{\xi}{m}
\]

\[
= \delta^\Delta \frac{\xi}{m} + \left[ 1 - \xi \left( 1 + \frac{1}{m} \right) \right] \frac{\frac{1}{1+m}}{1 + m \left[ q \left( 1 + \frac{1}{m} \right) - \frac{1}{m} \right]^t}
\]

\[
= \delta^\Delta \left[ 1 - \xi \left( 1 + \frac{1}{m} \right) \right] \left[ q \left( 1 + \frac{1}{m} \right) - \frac{1}{m} \right] \Delta
\]

\[
+ \delta^\Delta (1 + m) \frac{\xi}{m} \frac{\frac{1}{1+m} - \frac{\xi}{m}}{1 + m \left[ q \left( 1 + \frac{1}{m} \right) - \frac{1}{m} \right]^t}
\]

\[
= \delta^\Delta \left[ 1 - \xi \left( 1 + \frac{1}{m} \right) \right] \left[ q \left( 1 + \frac{1}{m} \right) - \frac{1}{m} \right] \Delta
\]

\[
+ \frac{\delta^\xi \xi \left( 1 + m \right)}{m} \frac{1 + m \left[ q \left( 1 + \frac{1}{m} \right) - \frac{1}{m} \right]^t},
\]

which increases strictly in \( t \). With this, it is easy to check that the derivative with respect to \( t \) decreases in \( t \) and increases in \( \xi \) (and thus in \( z = \xi/(1 - \xi) \)), proving the statement in Proposition 1 for this somewhat more general model. This discount factor simplifies to (6) if we rewrite after imposing \( m = \Delta = 1 \) and using the definition \( \delta_t = D(t)/D(t - 1) \).

QED
Proofs of Proposition 2 and 6(1)

The proof permits \( n + 1 \) countries and spillovers \( z^a \) and \( z^k \) (see Section V). Each of the other foreign countries contributes \( a^F \) and invests \( k^F \) in equilibrium.

The abatement stage.—At stage \( a \), the DM maximizes

\[
v^a(a; K) = -c^a(a; K) + D(\Delta^a) b\left(a + n z^a a^F, K\right),
\]

so the first-order condition (FOC) for \( a \) is given by:

\[
c_1^a = D(\Delta^a) b_1,
\]

while the second-order condition (SOC) is

\[
v_{11}^a = -c_{11}^a + D(\Delta^a) b_{11} \leq 0.
\]

To see how \( a \) depends on \( K \), we can differentiate (24) to get:

\[
c_{11}^a da + c_{12}^a dK = D(\Delta^a) b_{11} da + D(\Delta^a) b_{12} dK \iff \frac{d}{dK} = \frac{D(\Delta^a) b_{12} - c_{12}^a}{c_{11}^a - D(\Delta^a) b_{11}} = \frac{D(\Delta^a) b_{12} - c_{12}^a}{-v_{11}^a}.
\]

Note that I here could ignore how the modified \( a \) influences \( a^F \) (which in turn could influence \( a \)) because (i) Proposition 2 assumes \( n = 1 \) while (ii) Proposition 6 assumes that \( b_1 \) is independent of \( a^F \) (and then the optimal \( a^F \) does not change with \( a \)). Furthermore, when \( b_2 = 0 \), we get:

\[
\frac{d}{dK} = -\frac{c_{12}^a}{-v_{11}^a},
\]

and when, in addition, \( b \) is linear in \( a \):

\[
\frac{d}{dK} = \frac{c_{12}^a}{c_{11}^a}.
\]

The investment stage.—At stage \( k \), the DM’s objective is to maximize the continuation value:

\[
v^k(k; R) = -c^k(k; R) - D(\Delta^k) c^a(a; k + n z^k k^F) + D(\Delta^k + \Delta^a) b(a + n z^a a^F, k + n z^k k^F).
\]

By taking the total derivative of \( v^k(k; R) \) w.r.t. \( k \), we get the FOC for \( k \):

\[
v_1^k = -c_1^k - D(\Delta^k) \left[ c_1^a \frac{d}{dK} + c_2^a \right] + D(\Delta^k + \Delta^a) \left[ \left( \frac{d}{dK} + n z^a \frac{d a^F}{d K^F} \frac{dK^F}{dK} \right) b_1 + b_2 \right] = 0.
\]

The SOC is \( v_{11}^k \leq 0 \) and holds when we assume that \( c_{11}^k \) is sufficiently large.

When we substitute in with (24), and take into account that, in equilibrium, \( da^F/dK^F = da/dK \), then we can write FOC-\( k \) as:

\[
c_1^k = -D(\Delta^k) c_2^a + D(\Delta^k + \Delta^a) b_2 - D(\Delta^k) D(\Delta^a) b_1 \frac{d}{dK} + D(\Delta^k + \Delta^a) \left( 1 + n z^a z^k \right) b_1 \frac{d}{dK},
\]
The market solution is:

\[ \frac{c^k}{1+s^k} = -D(\Delta^k) c^a_2 + D(\Delta^k + \Delta^a) b_2. \]  

(26)

**The investment policy.**—(26) coincides with (25) if and only if \( s^k \) is:

\[ s^k_* \equiv \frac{D(\Delta^k + \Delta^a) \left( 1 + nz^a z^k \right) - D(\Delta^k) D(\Delta^a)}{-D(\Delta^k) c^a_2 + D(\Delta^k + \Delta^a) b_2} b_1 \left( \frac{D(\Delta^k + \Delta^a)}{D(\Delta^k)} - 1 \right) \left( 1 + nz^a z^k \right) - 1 \frac{c^a_1}{c^a_2} \frac{da}{dk}. \]

When \( b_2 = 0 \), then:

\[ s^k_* = \left[ \frac{D(\Delta^k + \Delta^a)}{D(\Delta^k) D(\Delta^a)} \left( 1 + nz^a z^k \right) - 1 \right] \frac{c^a_1}{c^a_2} \frac{da}{dk}, \]

where

\[ \frac{D(\Delta^k + \Delta^a)}{D(\Delta^k) D(\Delta^a)} = \prod_{t=1}^{\Delta^a} \frac{\delta_{t+\Delta^k}}{\delta_t}, \]

when we use (2). When, in addition, the spillovers are zero, as in Proposition 2, then \( s^k_* \) simplifies to (15). If, instead, \( c^a(a;k) = c^0(a-k) \), as with stepping-stone technology, then \( \frac{c^a_1}{c^a_2} \frac{da}{dk} = 1 \), and \( s^k_* \) can be rewritten as in Proposition 6(1). QED

**Remark on Adaptation Technology:**

Adaptation technology or capital refers to investments that enhance the economy’s ability to deal with pollution. For example, one can invest in agricultural products that can cope with pollution or climate change, or one can build infrastructure that is robust to pollution, climate change, or sea-level rises. Such capital not only increases the future benefit, \( b(a,k) \), but also reduces the marginal environmental harm; in other words, a larger level of \( k \) reduces the value of \( a \) so that \( \partial b(a,k)/\partial a \partial k < 0 \). Such adaptation capital does not affect the cost of abating, so \( \partial a(a;k)/\partial k = 0 \). When we combine the formula for \( s^k_* \) and the formula for \( da/dk \), we get, when there are no spillovers:

\[ s^k_* = \left( 1 - \frac{D(\Delta^k)}{D(\Delta^k + \Delta^a)} \right) \frac{b_1}{b_2} D(\Delta^a) b_{12} - v^a_{11} < 0. \]

Adaptation can be a good thing in that \( \partial b(a,k)/\partial k > 0 \). However, even private investors will account for the value \( \partial b(a,k)/\partial k \) in a perfect market, so this creates no reason to strategically distort \( k \). On the contrary, more investments in adaptation will reduce the cost of polluting, and the level of abatement will thus be reduced as well. The DM of today prefers a larger \( a \) in the future, and this can be achieved by strategically reducing and taxing investments in adaptation capital. For simplicity, I henceforth assume \( \partial b(\cdot)/\partial k = 0 \).

**Proof of Propositions 3 and 6(2)**

At the \( r \)-stage, the DM prefers to maximize the continuation value

\[ v^r(r) = -c^r(r) - D(\Delta^r) c^k(k; r + nz^r r_F) - D(\Delta^r + \Delta^k) c^a(a; k + nz^k k_F) + D(\Delta^r + \Delta^k + \Delta^a) b(a + nz^a a_F). \]
Thus, the FOC for \( r \) can be written as:

\[
0 = v^r_1 = -c^r_1 - D(\Delta^r) c^k_1 \frac{dk}{dR} + D(\Delta^r) c^k_2 - D(\Delta^r + \Delta^k) c^a_1 \frac{da}{dK} \left( \frac{dk}{dR} + nz^k z^r \frac{dF_k}{dR} \right)
\]

\[
-F(\Delta^r + \Delta^k) c^k_2 \left( \frac{dk}{dR} + nz^k z^r \frac{dF_k}{dR} \right)
\]

\[
+ D(\Delta^r + \Delta^k + \Delta^a) b_1 \left[ \frac{da}{dK} \left( \frac{dk}{dR} + nz^k z^r \frac{dF_k}{dR} \right) + nz^a \frac{da}{dK} \left( z^r \frac{dF_k}{dR} + (n-1) z^k z^r \frac{dF_k}{dR} + z^k \frac{dk}{dR} \right) \right],
\]

where I have taken into account that

\[
\frac{dR}{dr} = \frac{d(r +nz^r r^F)}{dr} = 1, \quad \frac{dF_k}{dr} = z^r, \quad \frac{dK}{dr} = \frac{d(k + nz^k k^F)}{dr} = \frac{dk}{dR} + nz^k z^r \frac{dF_k}{dR}, \text{ and}
\]

\[
\frac{dK^F}{dr} = \frac{d(k^F + (n-1) z^k k^F + z^k k)}{dr} = z^r \frac{dF_k}{dR} + (n-1) z^k z^r \frac{dF_k}{dR} + z^k \frac{dk}{dR}.
\]

Note that, as in the proof of Propositions 2 and 6(1), I could ignore that the modified \( a \) could influence \( a^F \) (which in turn could influence \( a \)) because (i) \( n = 1 \) in Proposition 3 and (ii) \( b_{11} = 0 \) in Proposition 6. Similarly, I can here ignore that when \( r \) changes, the modified choice of \( k \) could influence the choice of \( k^F \) (which in turn could influence \( k \)) because (i) \( n = 1 \) in Proposition 3 and (ii) in Proposition 6, I consider stepping-stone technologies where \( b_1 \) is a constant.

If we differentiate FOC-\( k \) we can derive \( \frac{dk}{dR} = v^k_{12}/(-v^k_{11}) \), where \(-v^k_{11} \geq 0\) is the SOC associated with FOC-\( k \). The SOC associated with FOC-\( r \) is \( v^r_{11} \leq 0 \) and holds if \( c^r_{11} \) is sufficiently large, which I henceforth assume.

Since, in equilibrium, \( \frac{dk}{dR^r} = \frac{dk}{dR} \) and \( \frac{da}{dK^r} = \frac{da}{dK} \), we can write FOC-\( r \) as:

\[
c^r_1 = -D(\Delta^r) c^k_2 - D(\Delta^r) c^k_1 \frac{dk}{dR} - D(\Delta^r + \Delta^k) (1 + nz^k z^r) c^a_1 \frac{da}{dK} \frac{dk}{dR}
\]

\[
-F(\Delta^r + \Delta^k) (1 + nz^k z^r) c^a_1 \frac{da}{dK} \frac{dk}{dR}
\]

\[
+ D(\Delta^r + \Delta^k + \Delta^a) \left[ 1 + nz^k z^r + nz^a (z^r + [n-1] z^k z^r + z^k) \right] b_1 \frac{da}{dK} \frac{dk}{dR}.
\]

Then, by using FOC-\( k \) to substitute for \( c^a_1 \), FOC-\( r \) can be written as:

\[
c^r_1 = -D(\Delta^r) c^k_2 - D(\Delta^r) c^k_1 \frac{dk}{dR}
\]

\[
- (1 + nz^k z^r) \frac{D(\Delta^r + \Delta^k)}{D(\Delta^k)} \left( -c^r_1 + \left[ D(\Delta^k + \Delta^a) (1 + nz^a z^k) - D(\Delta^k) D(\Delta^a) \right] b_1 \frac{da}{dK} \frac{dk}{dR} \right)
\]

\[
-F(\Delta^r + \Delta^k) (1 + nz^k z^r) c^a_1 \frac{da}{dK} \frac{dk}{dR}
\]

\[
+ D(\Delta^r + \Delta^k + \Delta^a) \left[ 1 + nz^k z^r + nz^a (z^r + [n-1] z^k z^r + z^k) \right] b_1 \frac{da}{dK} \frac{dk}{dR}.
\]

Next, by using FOC-\( a \) to substitute in for \( c^a_1 \) and rewriting the equation, we get:
\[ c_1' = -D(\Delta r) c_2^k + \left[ \frac{D(\Delta r + \Delta k)}{D(\Delta k)} (1 + nz^k z^r) - D(\Delta r) \right] c_1^k \frac{dk}{dR} \]
\[ + \left[ \frac{D(\Delta r + \Delta k + \Delta a)}{D(\Delta r)} - \frac{D(\Delta r + \Delta k) D(\Delta k + \Delta a)}{D(\Delta k) D(\Delta r)} \right] (1 + nz^k z^r) (1 + nz^a z^k) b_1 \frac{da}{dK} \frac{dk}{dR} \]
\[ + D(\Delta r + \Delta k + \Delta a) nz^a z^r (1 - z^k) (1 + nz^k) b_1 \frac{da}{dK} \frac{dk}{dR}. \]

Since the market equilibrium is \( c_1' = (1 + s^r) c_2^k \), the two are equal if and only if
\[ s^r = \left[ \frac{D(\Delta r + \Delta k)}{D(\Delta k) D(\Delta r)} (1 + nz^k z^r) - 1 \right] \frac{c_1^k}{c_2^k} \frac{dk}{dR} \]
\[ + \left[ \frac{D(\Delta r + \Delta k + \Delta a)}{D(\Delta r)} - \frac{D(\Delta r + \Delta k) D(\Delta k + \Delta a)}{D(\Delta k) D(\Delta r)} \right] (1 + nz^k z^r) (1 + nz^a z^k) b_1 \frac{da}{dK} \frac{dk}{dR} \]
\[ + \frac{D(\Delta r + \Delta k + \Delta a)}{D(\Delta r)} nz^a z^r (1 - z^k) (1 + nz^k) b_1 \frac{da}{dK} \frac{dk}{dR}. \]

When the spillovers are zero, as in Proposition 3, then
\[ s^r = \left[ \frac{D(\Delta r + \Delta k)}{D(\Delta k) D(\Delta r)} - 1 \right] \frac{c_1^k}{c_2^k} \frac{dk}{dR} \]
\[ + \left[ \frac{D(\Delta r + \Delta k + \Delta a)}{D(\Delta r)} - \frac{D(\Delta r + \Delta k)}{D(\Delta k) D(\Delta r)} \right] D(\Delta k + \Delta a) b_1 \frac{da}{dK} \frac{dk}{dR}, \]

which can be written as in Proposition 3 when we use (2). If, instead, \( c^a(a; k) = c^a(a - k) \), \( c^k(k; r) = c^k(k - r) \), and \( b_1 = 1 \), as with the stepping-stone technologies in Proposition 6, then (since \(-c_2^k = c_1^k = D(\Delta k + \Delta a) b_1\)) \( s^r \) can be written as in Proposition 6(2). QED

**Proof of Proposition 4**

Given \( c^0(k^0; k^1) \equiv -b(k^1) \), the l-stage DM investing \( k^l \) maximizes
\[
v^l = \sum_{j=0}^{l} -D(l - j) c^j(k^j; k^{j+1}).\]
Maximizing $v^j$ with respect to $k^l$ is directly giving the FOC:

$$v^l_1 (k^l; k^{l+1}) = \frac{d}{dk^l} \sum_{j=0}^{l} -D (l-j) c^j (k^l; k^{l+1}) = 0 \Leftrightarrow$$

$$c^l_1 (k^l; k^{l+1}) = D (\Delta^l) (-c^l_{2-1}) - \sum_{j=1}^{l-1} D (\Lambda (l, j)) \frac{dk^j}{dk^l} \left( c^j_1 + \frac{D (\Lambda (l, j - 1)) c^j_{2-1}}{D (\Lambda (l, j))} \right)$$

$$= D (\Delta^l) (-c^l_{2-1}) - \sum_{j=1}^{l-1} D (\Lambda (l, j)) \frac{dk^j}{dk^l} \left( (1 + s^j) \left( -c^l_{2-1} \right) D (\Delta^l) + \frac{D (\Lambda (l, j)) c^j_{2-1}}{D (\Lambda (l, j))} \right)$$

$$= D (\Delta^l) (-c^l_{2-1}) + \sum_{j=1}^{l-1} D (\Lambda (l, j)) \frac{dk^j}{dk^l} \left( \prod_{t=1}^{\Delta^l} \frac{\delta_{t+\Lambda(l,j)}}{\delta_t} - (1 + s^j) \right) D (\Delta^l) (-c^l_{2-1}).$$

The SOC is $v^l_{11} = dv^l_1 (k^l; k^{l+1}) / dk^l < 0$, which I require to hold, and it does hold if $c^l$ is sufficiently convex in $k^l$. By differentiating the FOC $v^l_1 (k^l; k^{l+1}) = 0$ w.r.t. $k^{l+1}$, we get:

$$\frac{dk^l}{dk^{l+1}} = -\frac{\partial^2 c^l_1 (k^l; k^{l+1})}{\partial k^l \partial k^{l+1}} \left( \frac{1}{-v^l_{11}} \right), \quad (27)$$

and $dk^{l-1}/dk^l = \prod_{j=l-i+1}^l (dk^{j-1}/dk^j)$. Since private investments ensure $c^l_1 = (1 + s^l) D (\Delta^l) (-c^l_{2-1})$, the two are equal if (21) holds. QED

Proof of Corollary 2 to Proposition 4

With quasi-hyperbolic discounting, (21) can be written as:

$$s^l_* = \sum_{j=1}^{l-1} \left( \frac{1}{\beta} - (1 + s^j) \right) \frac{dk^j}{dk^l} D (\Lambda (l, j)) \frac{D (\Delta^l) c^j_{2-1}}{D (\Delta^l) c^l_{2-1}} \Rightarrow$$

$$s^l_* = \sum_{j=1}^{l-2} \left( \frac{1}{\beta} - (1 + s^j) \right) \frac{dk^j}{dk^{l-1}} \beta \delta^{\Lambda(l-j-1)} c^j_{2-1} \Rightarrow$$

$$s^{l-1}_* = \sum_{j=1}^{l-2} \left( \frac{1}{\beta} - (1 + s^j) \right) \frac{dk^j}{dk^{l-1}} \beta \delta^{\Lambda(l-j-2)} c^j_{2-1}.$$

When the last term is separated from the sum, we can write:

$$s^l_* = \left( \frac{1}{\beta} - (1 + s^{l-1}) \right) \frac{dk^{l-1}}{dk^l} D (\Delta^{l-1}) \frac{c^{l-2}_{2-1}}{c^l_{2-1}} +$$

$$\sum_{j=1}^{l-2} \left( \frac{1}{\beta} - (1 + s^j) \right) \frac{dk^j}{dk^{l-1}} D (\Lambda (l, j)) \frac{D (\Delta^l) c^j_{2-1}}{D (\Delta^l) c^l_{2-1}} \left[ \frac{c^{l-2}_{2-1} dk^{l-1}}{c^l_{2-1}} \right]$$

$$= \left( \frac{1}{\beta} - 1 \right) \frac{dk^{l-1}}{dk^l} \frac{c^{l-1}_{2-1}}{(-c^l_{2-1})}.$$
QED

Proof of Proposition 5

With stepping-stone technologies, \( c_1^l / (-c_2^l) = 1 \). Thus, the FOCs when deciding on \( k^1 \) is \( c_1^l (k_l - k_{l+1}) = D (\Delta^1) \Rightarrow k^1 = (c_1^l)^{-1} (D (\Delta^1)) + k^2 \), so \( dk^1 / dk^2 = 1 \). When deciding on \( k^2 \), it is \( c_2^l (k^2 - k^3) = D (\Delta^1 + \Delta^2) \Rightarrow k^2 = (c_2^l)^{-1} (D (\Delta^1 + \Delta^2)) + k^3 \), so \( dk^2 / dk^3 = 1 \), etc. Recursively, when \( dk^{l'-1} / dk^{l'} = 1 \) for every \( l' \leq 1 \), the FOC for \( k^l \) can be written as \( k^l = (c_1^l)^{-1} (D (\Delta (l - 1, 0))) + k^{l+1} \), so \( dk^l / dk^{l+1} = 1 \), and the DM’s FOC simplifies to \( c_1^l = D (\Lambda (l, 0)) \). Similarly, \( c_2^l = D (\Lambda (l - 1, 0)) \), which measures the DM’s willingness to pay when deciding on \( l \).

The market thus ensures:

\[
c_1^l (k_l; k_{l+1}) = (1 + s_l) D (\Lambda^{l-1,0}),
\]

which coincides with the DM’s preferred choice, \( c_1^l = D (\Lambda (l, 0)) \), if and only if

\[
s_l = \frac{D (\Lambda (l, 0))}{D (\Lambda (l - 1, 0))} - 1 = \prod_{t=1}^{\Delta_l} \frac{\delta_{t+\Lambda(l-1,0)}}{\delta_t} - 1,
\]

when we use (2). The SOCs hold as long as every \( c^l \) is convex. QED